federal register

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PART VII

OFFICE OF MANAGEMENT AND BUDGET

BUDGET RESCISSIONS AND DEFERRALS

Cumulative Report

[3110-01]

OFFICE OF MANAGEMENT AND BUDGET

BUDGET RESCISSIONS AND DEFERRALS

Cumulative Report

TO THE CONGRESS OF THE UNITED STATES:

In accordance with the Impoundment Control Act of 1974, I herewith report three proposals to rescind a total of $55.3 million in budget authority previously provided by the Congress. In addition, I am reporting six new deferrals of budget authority totalling $1,517.1 million and seven revisions to previously transmitted deferrals increasing the amount deferred by $2.2 million in budget authority.

The rescission proposals affect the military assistance program, the Department of State's appropriation for contributions for international peacekeeping activities, and the revolving fund of the Federal Home Loan Bank Board.

The new deferrals and revisions to existing deferrals involve programs of the Departments of Agriculture, Commerce, Health, Education, and Welfare, Justice, Labor, Transportation, the Treasury, and the Panama Canal Zone Government, the National Science Foundation, and the United States Information Agency.

The details of each rescission proposal and deferral are contained in the attached reports.

Jimmy Carter

THE WHITE HOUSE,
January 27, 1978.

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Rescission No.	Item	Budget Authority
	Funds Appropriated to the President:	
	International Security Assistance	
R78-2	Military assistance	40,200
	Department of State:	
	International Organizations and Conferences	
R78-3	Contributions for international peace-keeping activities	5,000
	Federal Home Loan Bank Board:	
R78-4	Revolving fund	10,055
	Subtotal, rescission proposals	55,255

Deferral No.	Item	Budget Authority
	Department of Agriculture:	
	Foreign Agricultural Service	
D78-1A	Salaries and expenses (special foreign currency program)	1,040
	Department of Commerce:	
	Economic Development Administration	
D78-51	Economic development revolving fund	123,647
	National Oceanic and Atmospheric Administration	
D78-8A	Promote and develop fishery products and research pertaining to American fisheries	6,068
	Department of Defense-Civil:	
	Canal Zone Government	
D78-52	Capital outlay	309
	Department of Health, Education, and Welfare:	
	Office of the Assistant Secretary for Health	
D78-53	Scientific activities overseas (special foreign currency program)	3,497
	Social Security Administration	
D78-14A	Limitation on salaries and expenses	13,865
	Department of Justice:	
	Law Enforcement Assistance Administration	
D78-54	Salaries and expenses	2,668
	Department of Labor:	
	Employment and Training Administration	
D78-55	Advances to the unemployment trust fund and other funds	1,380,114
	Department of Transportation:	
	Federal Aviation Administration	
D78-23A	Civil supersonic aircraft development termination	148

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral No.	Item	Budget Authority
	Department of the Treasury:	
	Office of Revenue Sharing	
D78-26C	Antirecession financial assistance fund	11,148
D78-27C	State and local government fiscal assistance trust fund	82,461
	Other Independent Agencies:	
	National Science Foundation	
D78-56	Research and related activities	6,900
	United States Information Agency	
D78-41A	Salaries and expenses	1,653
	Subtotal, deferrals	1,633,518
	Total, rescission proposals and deferrals	1,688,773

SUMMARY OF SPECIAL MESSAGES
FOR FY 1978
(amounts in thousands of dollars)

	Rescissions	Deferrals
Fifth special message:		
New items	55,255	1,517,135
Changes to amounts previously submitted	---	2,183
Effect of the fifth special message	55,255	1,519,318
Previous special messages	2,668	3,245,274
Total amount proposed in special messages	57,923 (in 4 rescission proposals)	4,764,592 (in 56 deferrals)

NOTE: All amounts listed represent budget authority except for $5,117,000 consisting of two Department of the Treasury deferrals of outlays only (D78-50 and D78-28A).

Rescission Proposal No.: R78-2

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

Agency: Funds Appropriated to the President	New budget authority (P.L. 95-148 ___) $ 220,000,000
Bureau: International Security Assistance	Other budgetary resources 135,900,000
Appropriation title & symbol: Military Assistance 1/ 117/81080 and 1181080	Total budgetary resources 355,900,000
	Amount proposed for rescission $ 40,200,000 2/
OMB identification code: 11-1080-0-1-152	Legal authority (in addition to sec. 1012): [X] Antideficiency Act
Grant program [ ] Yes [X] No	[ ] Other ____
Type of account or fund: [X] Annual	Type of budget authority: [X] Appropriation
[X] Multiple-year September 30, 1978 (expiration date)	[ ] Contract authority
[ ] No-year	[ ] Other ____

Justification:

Pursuant to the Foreign Assistance Act of 1961, as amended, the President is authorized to furnish military assistance "...to any friendly country or international organization, the assisting of which the President finds will strengthen the security of the U.S. and promote world peace..." The Foreign Assistance and Related Programs Appropriation Act, 1978 (Public Law 95-148, approved October 31, 1977) appropriated $220,000,000 for this purpose. Additional budgetary resources of $135,900,000 are also expected to be available in FY 1978 for this program.

In 1974, the Congress enacted Section 620(x) of the Foreign Assistance Act of 1961, as amended, which suspends all military assistance to the Government of Turkey "...until the President determines and certifies to the Congress that substantial progress toward agreement has been made regarding military forces in Cyprus..." Consequently, the amount previously planned for Turkey in FY 1978, $48 million, was deferred pending a Presidential certification regarding Cyprus or enactment of legislation by Congress removing the Presidential certification requirements. An additional $43 million for first-year levels in the Defense Cooperation Agreements with Greece and Turkey was deferred pending enactment by Congress of legislation approving these agreements. At the same time, an additional $40.2 million was deferred while consideration was given to a proposal to rescind these funds.

Since the planned FY 1978 military assistance program of $315.7 million authorized by law can be conducted without using the $40.2 million portion of the deferral, it has now been determined that these funds will not be required to carry out the full objectives and scope of the program as authorized by law. Therefore, a rescission of this amount is proposed.

Estimated Effects:

There is no programmatic or budgetary effect of this rescission proposal since the planned FY 1978 program authorized by law can be accomplished without these funds.

Outlay Effect:

There is no outlay effect of this rescission because the funds could not be used if made available.

1/ This account is the subject of a deferral, D78-47.
2/ This amount was included in a deferral (D78-47) transmitted to the Congress on December 15, 1977.

TITLE I - FOREIGN ASSISTANCE ACT ACTIVITIES

FUNDS APPROPRIATED TO THE PRESIDENT

Military Assistance

Of the funds appropriated under this head in the Foreign Assistance and Related Programs Appropriations Act, 1978, $40,200,000 are rescinded.

Rescission Proposal No: R78-3

R78-3

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency Department of State	New budget authority (P.L. 95-86) $32,000,000
Bureau International Organizations and Conferences	Other budgetary resources
Appropriation title & symbol Contributions for International Peacekeeping Activities 1981124 1/	Total budgetary resources 32,000,000
	Amount proposed for rescission $ 5,000,000
OMB identification code: 19-1124-0-1-153	Legal authority (in addition to sec. 1012): [X] Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: [X] Annual	Type of budget authority: [X] Appropriation
☐ Multiple-year (expiration date)	☐ Contract authority
☐ No-year	☐ Other

Justification:

Public Law 94-37, approved June 19, 1975, "authorized to be appropriated to the Department of State such sums as may be necessary from time to time for payment by the United States of its share of the expenses of the United Nations peacekeeping forces in the Middle East, as apportioned by the United Nations in accordance with article 17 of the United Nations Charter, notwithstanding the limitation on contributions to international organizations contained in Public Law 92-544 (86 Stat. 1109, 1110)." The 1978 Budget contained an estimate of $32,000,000 for the U.S. share of those expenses to be paid from funds appropriated for fiscal year 1978. The Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105, approved August 17, 1977) authorized to be appropriated to the Department of State for fiscal year 1978 for "International Organizations and Conferences", $389,412,000. This amount was considered to be sufficient to authorize $32,000,000 for "Contributions for international peacekeeping activities."

The Department of State Appropriation Act, 1978 (Title I, Public Law 95-86, approved August 2, 1977) appropriated $32,000,000 for fiscal year 1978 "for payments not otherwise provided for, by the United States for expenses of United Nations peacekeeping forces in the Middle East". From these funds the State Department will pay the U.S. assessed share (approximately 29%) of the expenses of the United Nations Emergency Force (UNEF) in the Sinai and the United Nations Disengagement Observer Force (UNDOF) on the Golan Heights through October 24, 1978. The amount of the appropriation was based on the best estimate, at the time of congressional action, of the U.S. assessed share of the expenses of both peacekeeping forces for the twelve month period ending as indicated above.

1/ This account was the subject of a similar rescission during FY 1977.

On December 2, 1977, the United Nations General Assembly approved a resolution which definitely established these peacekeeping budgets at substantially lower levels than anticipated, resulting in a U.S. assessment of $27,000,000 rather than the $32,000,000 appropriated. Accordingly, the President has determined that $5,000,000 in budget authority will not be required to carry out the full objectives or scope of the program for which it is provided, and is proposing this amount for rescission.

Estimated Effects:

The proposed rescission will have no programmatic effects.

Outlay Effect:

There is no outlay effect from this rescission since the funds would not be used if made available.

R78-3

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

Contributions for International Peacekeeping Activities

Of the funds appropriated under this head in the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1978, $5,000,000 are rescinded.

Rescission Proposal No: R78-4

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency Federal Home Loan Bank Board	New budget authority (P.L. ____) $ ____
Bureau	Other budgetary resources 4,010,055,000
Appropriation title & symbol 82X4035 Federal Home Loan Bank Board Revolving Fund	Total budgetary resources 4,010,055,000
	Amount proposed for rescission $ 10,055,000
OMB identification code: 82-4035-0-3-371	Legal authority (in addition to sec. 1012): ☒ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other Authority to borrow (P.L.89-754, P.L.91-126)

Justification:

Public Law 89-754, approved November 3, 1966, authorized the construction of a new headquarters building for the Federal Home Loan Bank Board with a limitation of $13,200,000 on borrowing authority to finance the construction of the building. Public Law 91-126, approved November 26, 1969, increased the borrowing authority to $21,600,000. Of this authorization, borrowing authority equal to $11,545,000 was utilized along with assessments against the 12 Federal Home Loan Banks to finance construction. Major construction was completed and the building occupied by the Federal Home Loan Bank Board in December, 1977. Therefore, there is no longer any need for the unused borrowing authority, and a rescission of the remaining $10,055,000 is proposed.

Estimated Effect:

The proposed rescission will have no programmatic or budgetary effects.

Outlay Effect:

There is no outlay effect from this rescission proposal since the borrowing authority could not be used if made available.

R78-4

FEDERAL HOME LOAN BANK BOARD

Of the borrowing authority authorized for use by the Federal Home Loan Bank Board pursuant to Sec. 1016 of Public Law 89-754, 80 Stat. 1293, and Public Law 91-126, 83 Stat. 240, for the purposes set forth in Public Law 89-754, 12 U.S.C. 1438(c), $10,055,000 are rescinded.

D78-1A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D78-1 transmitted to the Congress on October 3, 1977, and printed as House Document 95-235.

The amount deferred for the Foreign Agricultural Service's Special foreign currency program is now $1,040,178, an increase of $52,250 over the amount previously deferred. This change reflects an adjustment in unobligated balances brought forward on October 1, 1977, from an estimated to an actual basis.

Deferral No: D78-1A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Department of Agriculture	New budget authority (P.L. ____) $ ____
Bureau Foreign Agricultural Service	Other budgetary resources 1,795,178*
Appropriation title & symbol Salaries and expenses (Special Foreign Currency Program) 1/ 12X2901	Total budgetary resources 1,795,178*
	Amount to be deferred: Part of year $ ____ Entire year 1,040,178*
OMB identification code: 12-2901-0-1-352	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:

Title 1, Sec. 104 of P.L. 480, the Agricultural Trade Development and Assistance Act of 1954 authorizes the use of foreign currencies (acquired from the sale of U.S. farm products under Title I) to carry out programs for developing new markets for U.S. agricultural commodities. The funds appropriated are used to purchase excess foreign currencies necessary to carry out the program. The funds are available until expended, and the unused balance is carried over into the next year. The amount of funds used each year is dependent upon the availability of the U.S.-owned currencies and the availability of worthwhile market development projects in the foreign countries. Current indications are that no more than $755,000 of the unobligated balances brought forward can be utilized effectively in FY 1978. This deferral action is taken under provisions of the Antideficiency Act (31 U.S.C. 665) that authorize the establishment of reserves for contingencies.

Estimated Effects:

No programmatic or budgetary impact results from this deferral action. Since the funds are used to purchase currencies already owned by the U.S., any outlays shown under this account would be offset by the receipt of a like amount in another account.

Outlay Effects:

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.
* Revised from previous report.

Deferral No: D78-51

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L. ____) $ ____
Bureau Economic Development Administration	Other budgetary resources 251,126,769
Appropriation title & symbol Economic Development Revolving Fund 13x4406	Total budgetary resources 251,126,769
	Amount to be deferred: Part of year $ ____ Entire year 123,646,769
OMB identification code: 13-4406-0-3-452	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other Fund balances

Justification

Title II, Sec. 203 of P.L. 89-136, the Public Works and Economic Development Act of 1965, as amended, establishes an Economic Development Revolving Fund in the Treasury of the United States, the contents of which are to be made available to the Secretary of Commerce for the purpose of extending financial assistance under Sec. 201 (public works and development facilities), 202 (business development loans and guarantees), and 403 (economic development districts) of the Act and for the payment of all obligations and expenditures arising in connection therewith.

The unobligated balance in the Economic Development Revolving Fund was $199,626,769 on September 30, 1977 and is expected to be $251,126,769 by the end of FY 1978. The balance accrues from principal and interest repayments from loans made under the Area Redevelopment Act and the Public Works and Economic Development Act. The Fund has not been utilized to date except for the payment of interest to the Treasury on the outstanding loan balance. This payment is estimated to be $27,480,000 for this fiscal year.

EDA plans to utilize $100 million of the unobligated balance in FY 1978 to guarantee loans made by the private sector primarily to steel firms, thereby enabling these firms to continue full scale operations and to modernize plants in areas of high or rising unemployment or where massive layoffs are threatened. The $100 million represents a 20 percent reserve against possible future defaults; the total value of loans guaranteed will be $500 million.

D78-51

The remaining $123,646,769 of the estimated September 30, 1978 unobligated balance is proposed for deferral because there are currently no plans that have been approved for the effective use of this balance.

Estimated Effects

This deferral would have no programmatic effect since no plan exists for the use of these funds.

Outlay Effect

The approval of this deferral would have no effect on outlays in 1978 and 1979 assuming the funds would be used for loan guarantees, since funds would be dispersed only to cover defaults.

D78-8A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D78-8, transmitted to the Congress on October 3, 1977, and printed as House Document No. 95-235.

This revision reflects a net increase of $639,094 in the amount to be deferred in fiscal year 1978 for the program to promote and develop fishery products and research pertaining to American Fisheries. The increase in the deferral is a result of an identical increase in the unobligated balance carried into fiscal year 1978 for this program. The actual unobligated balance that developed was $2,328,932 rather than $1,689,838.

Deferral No: D78-8A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce Bureau: National Oceanic and Atmospheric Administration Appropriation Title & Symbol: Promote and Develop Fishery Products and Research Pertaining to American Fisheries 1/ 13x5139	New budget authority (est.) (7 U.S.C. 612c) $ 12,984,035 Other budgetary resources 2,328,932* Total budgetary resources 15,312,967* Amount to be deferred: Part of year $ ____ Entire year 6,067,967*
Agency identification code: 13-5139-0-2-403	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Grant program: ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multi-year ____ (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other 7 U.S.C. 612c

*Justification:

An amount equal to 30% of the gross receipts from custom duties on fishery products is appropriated for fishery products resources research and assessment and American fisheries resource management and development. These funds supplement funds appropriated to National Oceanic and Atmospheric Administration for the same purposes under the Operations, research, and facilities appropriation.

The amount being deferred, 6,067,967 represents the excess amount of receipts over the cost of currently planned program activities in FY 1978. Because no plans have been developed for use of these funds, they are requested for deferral at this time. The deferred funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665). These funds could not be used effectively even if made available for obligation.

Estimated effects:

This deferral has no effect on the program as currently planned for FY 1978.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

*Revised from previous report.

Deferral No: D78-9A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Panama Canal Bureau: Canal Zone Government Appropriation Title & Symbol: Capital Outlay 20x8118	New budget authority (est.) $ 2,120,000 Other budgetary resources 1,747,160 Total budgetary resources 3,877,160 Amount to be deferred: Part of year $ ____ Entire year 199,000
Agency identification code: 16-8118-0-1-403	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Grant program: ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multi-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:

The capital outlay program of the Canal Zone Government is funded by appropriations made in the Department of Transportation and Related Agencies Appropriation Act of 1978 (Public Law 95-80) and similar Acts of previous years. These appropriations are available until expended. The $199,000 proposed for deferral is intended to finance project inspections and other services by the Panama Canal Company which will not be completed in FY 1978. This deferral action is taken under provisions of the Antideficiency Act (31 U.S.C. 665) that authorize the establishment of reserves for contingencies. The deferral will ensure that adequate funds are available for project inspection and other services in the next fiscal year.

Estimated Effects:

The amount deferred results from the current scheduling of the planned capital program and could not be used if made available in FY 1978. Thus, the deferral action has no programmatic or budgetary effect.

Outlay Effect

There is no outlay effect from this deferral action since the funds could not be used if made available.

D78-53

Deferral No: D78-53

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority (P.L. 95-205) $ 11,387,000
Bureau Office of the Assistant Secretary of Health	Other budgetary resources 8,716,315
Appropriation title & symbol 75X1102--Scientific Activities Overseas (Special Foreign Currency Program)1/	Total budgetary resources 20,103,315
	Amount to be deferred: Part of year $ —— Entire year 3,497,000
OMB identification code: 75-1102-0-1-552	Legal authority (e.g., sec. 1013) ☒ Antideficiency Act ☐ Other ————
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ———— (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ————

JUSTIFICATION:

The Scientific Activities Overseas program of the Department of Health, Education, and Welfare is funded with appropriations which consist of excess foreign currencies owned by the United States. The currencies of Egypt, Burma, Guinea, India, and Pakistan held by the Treasury have been designated as in excess of normal U.S. needs. Funds for this program, which remain available until expended, are used for scientific research projects in those countries.

The amount of funds to be obligated during FY 1978 and the amount to be deferred to FY 1979 was determined after a careful review of the scientific merit of project proposals in the countries for which excess currency is available. The research projects in those countries that will contribute toward meeting U.S. scientific needs have been selected for funding in FY 1978 by HEW. The amount being deferred is excess to current program requirements and is being reserved for contingencies under provisions of the Antideficiency Act (31 U.S.C. 665).

1/ This account was the subject of a similar deferral in FY 1977.

Estimated Effects:

No programmatic or budgetary impact results from this action. This deferral reflects the budgetary resources that will remain available after meritorious scientific projects have been funded in FY 1978.

Outlay Effect:

There is no outlay effect of this deferral.

D78-14A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates Deferral No. D78-14 transmitted to the Congress on October 3, 1977, and printed as House Document No. 95-235.

This supplementary report contains the revisions necessary to change the budget account under which this Social Security Administration deferral has been reported from the Limitation on Construction account to the Limitation on Salaries and expenses account. These revisions include changes to the appropriation title and symbol, the identification code, and the total budgetary resources for the account.

Deferral No: D78-14A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education and Welfare	New budget authority (P.L. 95-205) $2,051,649,000*
Bureau: Social Security Administration	Other budgetary resources 22,065,828*
Appropriation title & symbol: Limitation on Salaries and expenses 1/* 75X8704*	Total budgetary resources 2,073,714,828*
	Amount to be deferred: Part of year $; Entire year 13,865,200
OMB Identification code: 20-8007-0-7-601 *	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification: *

Funds provided for the construction activity (formerly the Limitation on Construction account) in the Limitation on Salaries and expenses of the Social Security Administration (SSA) remain available until expended in recognition of the long lead time between the provision of funds and their use in carrying out authorized construction projects. A total of $13,865,200 is to be deferred for FY 1978. The amounts involved fall into two categories as discussed below.

District Office Projects

A balance of $19,100,000 remains from funds appropriated since 1965 for district office construction projects. Of this amount, $5,750,000 is planned for obligation in FY 1978 and $13,350,000 is being deferred for obligation in subsequent years.

SSA has developed, with GSA and HEW, a new program for construction of district offices which will shorten the time required to construct by using pre-designed buildings. GSA has almost completed the prototype designs and site selection activities will begin for five offices in 1978. SSA will obligate about $750,000 in 1978 for these offices. The remaining 1978 funds will be used to expand previously constructed district offices. The deferred funds will be needed in subsequent years to construct the five offices started in 1978, complete expansion of offices, and select sites and construct additional offices.

1/ These projects, then included in the "Limitation on Construction" account, were subject to a similar deferral during FY 1977.

* Revised from previous report.

1978-14A

Deferral No: 1978-54

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Justice	New budget authority (P.L. 95-86 . . .) $647,250,000
Bureau: Law Enforcement Assistance Administration	Other budgetary resources 165,614,240
Appropriation title & symbol	Total budgetary resources 812,864,240
Salaries and expenses 15X0400	Amount to be deferred: Part of year $ 2,668,000
	Entire year
OMB identification code: 15-0400-0-1-754	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☐ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification

Funds totalling $2,668,000 of budget authority available until expended in the Law Enforcement Assistance Administration's (LEAA) Salaries and expenses account are being deferred pending Congressional approval and enactment of a transfer of these funds to other activities in the Department of Justice. Both Houses of Congress have approved the transfer which is included in the conference version of the pending Supplemental Appropriations Act, 1978 (H.R. 9739). This deferral reports an extension in the withholding of these funds pending final Congressional action on the transfer.

These funds have been considered as candidates for transfer since they had been allocated to State and local governments but were not used by them. In these cases, such unused funds revert to LEAA for general application. The Department of Justice accounts that would receive the funds by transfer are Salaries and expenses, General legal activities, which is to receive $1,445,000 and Salaries and expenses, Antitrust Division, which would receive $1,223,000. Additional funds are needed for General legal activities to alleviate a serious backlog of cases involving monetary claims of the government, white collar crime, corporate taxes, torts, fraud, and general litigation. Increased funding for the Antitrust Division is required to meet the anticipated growth in workload of prosecutions from criminal price fixing investigations, to increase the number of merger investigations and antitrust litigation, to administer the new antitrust and premerger notification, and to establish a computerized document retrieval system for the grand jury investigation related to ocean shipping.

Funds for Headquarters Construction

In 1977, the Congress approved the use of $2.1 million previously authorized for district office construction for use in the headquarters construction activity. This amount was to cover General Services Administration (GSA) project management costs through completion in 1979 of the two headquarters buildings in Washington and the Metro West building in downtown Baltimore. These buildings are being constructed under the purchase contract method, but purchase contract funds do not cover project management. Normally such costs are paid from GSA's Federal Buildings Fund and recovered by GSA through the Standard Level User Charge (SLUC). Since the Committee has indicated that GSA should pay only actual costs—not SLUC, GSA is billed directly for these costs. In FY 1978, $606,800 will be obligated. The $913,[illegible] will be obligated in FY 1979 as construction of the buildings continues.

Estimated Effect:

The funds intended to be generated for obligation in the coming year cannot be used to carry out its authorized construction activities in a timely manner. As current in General construction would be delayed by this deferral.

Outlay Effect:

There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: [illegible]

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: U.S. Department of Labor	New budget authority (P.L. _____) $ _____
Bureau: Employment and Training Administration	Other budgetary resources 1,980,114,000
Appropriation title & symbol: Advances to the Unemployment Trust Fund and Other Funds 167/80327 1/	Total budgetary resources 1,980,114,000
	Amount to be deferred: Part of year $ _____
OMB identification code: 16-0317-0-1-603	Entire year 1,980,114,000
Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other _____
Type of account or fund: ☐ Annual ☒ Multiple-year September 30, 1978 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other _____

[illegible] Justification:

P.L. 95-439 appropriating funds for this account to be used during fiscal years 1977 and 1978 [illegible] advances to the Unemployment Trust Fund and to the Federal Unemployment Benefits and Allowances account. [illegible] Trust Fund, [illegible] resources in those accounts are [illegible] to pay [illegible] compensation to individuals when due. Given the anticipated reduction in the unemployment rate, current indications are that a lesser amount than previously estimated will be needed for advances to the Unemployment Trust Fund and that no advances will be required for the Federal Unemployment Benefits and Allowances account. Therefore, $1,980,114,000 in unobligated balances are being reserved for use as needed during the remainder of FY 1978. If it is determined that a portion of these funds will not be required for advances in FY 1978, a rescission will be proposed.

Estimated Effects:

[illegible] deferral action [illegible] effect on those covered by unemployment compensation [illegible] funds are currently [illegible] to be needed for benefit or allowance payments. [illegible] will be released if subsequent events indicate that additional advances are [illegible]

Alternatives:

[illegible] FY [illegible] effect [illegible] deferral since the funds would not be used if made [illegible]

[illegible] similar deferral in FY 1977.

D78-23A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D78-23, transmitted to the Congress on October 3, 1977, and printed as House Document No. 95-235.

This revision reflects a change in the amount deferred from $134,293 to $148,123. This increase in the deferral results from an identical increase in the unobligated balance available to this program. The actual unobligated balance that developed was $13,830 higher than originally estimated.

Deferral No: D78-23A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. ____) $ ____
Bureau: Federal Aviation Administration	Other budgetary resources 148,123*
Appropriation title & symbol: Civil Supersonic Aircraft Development Termination, 69X0106 1/	Total budgetary resources 148,123*
Civil Supersonic Aircraft Development, 69X1358 1/	Amount to be deferred: Part of year $ ____
	Entire year 148,123*
OMB identification code: 69-0106-0-1-405	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Category	Total Budgetary Resources *	Amount Deferred *
Civil Supersonic Aircraft Development Termination	$ 84,764	$ 84,764
Civil Supersonic Aircraft Development	63,359	63,359
Total	$148,123	$148,123

Justification:
This account finances the termination of the supersonic transport development program. The total cost of settlement of contractor claims and closeouts, airline refunds, completion of specifically designated technology programs, and necessary governmental administrative costs incidental to these activities is included. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1971 and 1972. Because of the difficulty in ending such a complex and massive undertaking, termination has taken a number of years. Settlement is being accomplished as quickly as possible consistent with the legitimate claims of the contractors and the protection of government interests.

Estimated Effects:
This deferral action has no programmatic or budgetary effect.

Outlay Effect:
There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.
* Revised from previous report.

D78-26A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D78-26A transmitted to the Congress on December 15, 1977, and printed as House Document No. 95-270.

This revision of a deferral for the Antirecession financial assistance fund in the Office of the Secretary of the Treasury increases the previously reported deferral from $10,000,000 to $11,144,000. This increase of $144,000 results from waivers by various recipient jurisdictions of their grants.

Deferral No. [illegible]

[illegible]

Agency: Department of the Treasury

Bureau: Office of the Secretary

[illegible]

Total budgetary resources [illegible]

Amount to be deferred: [illegible]

[illegible]

D78-26C

Estimated Effect

This action will [illegible] distribution of the amount of the deferral until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program.

*Outlay Effect (estimated in millions of dollars)

Comparison with President's FY 1979 Budget

1. Budget outlay estimate for FY 1979	$1,283.6
2. Outlay savings, if any, included in the budget outlay estimate	2.6

Current Outlay Estimates for FY 1978:

3. Without deferral	1,286.2
4. With deferral	1,283.6
5. Current outlay savings (line 3 - line 4)	2.6

Outlay savings for FY 1979 ..... -2.6

*Revised from previous report.

D78-27C

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report revises Deferral No. D78-27B transmitted to the Congress on December 15, 1977, and printed as House Document No. 95-270.

This revision of a deferral for the State and local government fiscal assistance trust fund in the Office of the Secretary of the Treasury increases the previously reported deferral from $81,732,000 to $82,461,000. This increase of $729,000 is the result of making a technical adjustment necessary to establish the correct amount of the deferral.

Estimated Effects:

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complication in the administration of the program.

*Outlay Effect: (estimated in millions of dollars)

Comparison with President's FY 1979 Budget

1. Budget outlay estimate for FY 1979	$6,125.0
2. Outlay savings, if any, included in the budget outlay estimate	0.0

Current Outlay Estimates (as of June)

1. Without deferral	[illegible]
2. With deferral	[illegible]
3. Current outlay savings (line 1 minus 2)	[illegible]

Outlay savings for FY 1979 [illegible]

Outlay savings for FY 1980 [illegible]

* Revised from previous report.

Deferral No: D78-56

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1014 of P.L. 93-344

Agency: National Science Foundation	New budget authority (P.L. 95-119): $ 783,200,000
Bureau:	Other budgetary resources: 23,871,970
Appropriation title & symbol: Research and Related Activities 1/ 497/80100 498/90100	Total budgetary resources: 807,071,970
	Amount to be deferred: Part of year: $ ____ Entire year: 6,900,000
OMB identification code: 49-0100-0-1-251	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ____
Grant program: ☒ Yes ☐ No	
Type of account or fund: ☐ Annual ☒ Multiple-year September 30, 1978 2/ September 30, 1979 (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:

The funds deferred were appropriated in the Department of Housing and Urban Development--Independent Agencies Appropriation Act, 1978, for the National Science Foundation's (NSF) applied science and research applications program. The deferred amount of $6,900,000 consists of a portion of the funds provided for several program elements. These elements include: social and behavioral sciences; physical, mathematical, and biological sciences, and three problem-oriented subelements--chemical threats to man and the environment, alternative biological sources of materials, and community water management. The NSF applied science and research applications program is undergoing an extensive review and reappraisal. This deferral action will ensure that the funds provided for these programs are prudently obligated. The funds are planned to be obligated in FY 1979.

Estimated Effects:

The deferral will result in a temporary slowing in the rate at which funds are obligated for the program elements of the applied science and research applications programs, as discussed above.

1/ This account is the subject of another deferral, D78-46.
2/ None of these funds are deferred.

D78-56

Outlay Effect: (estimated in millions of dollars)

Comparison with President's FY 1979 Budget:	
1. Budget outlay estimate for FY 1978	744.7
2. Outlay savings, if any, included in the budget outlay estimate	4.1
Current Outlay Estimates for FY 1978:	
3. Without deferral	748.8
4. With deferral	744.7
5. Current outlay savings (line 3 - line 4)	4.1
Outlay savings for FY 1979	-1.3
Outlay savings for FY 1980	-2.8

D78-41A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report revises Deferral No. D78-41 transmitted to the Congress on October 3, 1977, and printed as House Document No. 95-235.

This revision of a deferral for the U.S. Information Agency increases the previously reported deferral from $1,153,000 to $1,653,000. This increase of $500,000 results from a decrease of $414,000 in the projected operating requirements of the program and an increase of $86,000 in the unobligated balances carried into fiscal year 1978.

Deferral No: D78-41A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: U.S. Information Agency	New budget authority (P.L. 95-86): $ 7,057,000
Bureau:	Other budgetary resources: 3,842,000*
Appropriation title & symbol: Salaries and Expenses (Special Foreign Currency Program) 1/ 67X0103	Total budgetary resources: 10,899,000*
	Amount to be deferred: Part of year: $ ____ Entire year: 1,653,000*
OMB identification code: 67-0103-0-1-153	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification *

The United States Information Agency is authorized by the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1431 et seq.), Reorganization Plan No. 8 of 1953, the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2451 et seq.), and Executive Order No. 11034 of June 25, 1962, as amended, to disseminate information abroad about the United States, its people, and its policies.

The Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105, approved August 17, 1977) authorized to be appropriated for fiscal year 1978, $269,286,000 for "Salaries and expenses" and "Salaries and expenses (special foreign currency program)" for USIA. The Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1978, (Public Law 95-86, approved August 2, 1977) appropriated $7,057,000, to remain available until expended, for the "Salaries and expenses (special foreign currency program)" account. The account is used for payment of USIA local program expenses in U.S.-owned foreign currencies in those countries where the Department of the Treasury determines that the supply of local currency is in excess of the normal requirements of the U.S. Government. In fiscal year 1978, the "excess currency" countries are: Burma, Guinea, India, Pakistan, and Egypt. It was estimated in the 1978 Budget that additional budgetary resources of $2,698,000 would be available for 1978 from prior year unobligated balances brought forward, recovery of prior year obligations, and anticipated reimbursements from other agencies. Thus, total obligations of $9,755,000 were planned for 1978 in the 1978 Budget.

1/ This account was the subject of a similar deferral during FY 1977.

* Revised from previous report.

It is now estimated that the 1978 beginning-of-year unobligated balance for this account, plus anticipated recoveries and reimbursements from other agencies, will amount to $3,842,000, or $1,144,000 more than the sum estimated in the 1978 Budget. The additional unobligated balances were realized primarily from program reductions in India and added recovery of prior year obligations. Other resource adjustments will further reduce requirements in 1978 by $509,000 resulting in a total program of $9,246,000. Since total availabilities of $10,899,000 in this account for 1978 exceed program requirements by $1,653,000, that amount has been deferred for the entire year. These funds will be available for use in 1979, reducing the need for new appropriations in 1979 accordingly.

These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects

None. The amount deferred could not be obligated before fiscal year 1979.

Outlay Effect

There is no outlay effect of this deferral, because the funds would not be obligated if made available.

[FR Doc. 78-2888 Filed 1-30-78; 2:43 pm]

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